## FALL RIVER COUNTY AUDIT REPORT

For the Two Years Ended December 31, 2023

### FALL RIVER COUNTY COUNTY OFFICIALS December 31, 2023

Board of Commissioners:
Joe Allen
Les Cope
Joe Falkenburg
Heath Greenough
Deb Russell

Auditor: Sue Ganje

Treasurer: Teresa Pullen

State's Attorney: Lance Russell

Register of Deeds: Melody Engebretson

> Sheriff: Lyle Norton

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> RUSSELL A. OLSON AUDITOR GENERAL

### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

### **Independent Auditor's Report**

County Commission
Fall River County
Hot Springs, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis of accounting financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Fall River County, South Dakota (County), as of December 31, 2023, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated June 19, 2025.

An adverse opinion for the aggregate discretely presented component unit was issued due to the County's financial statements not including the financial information for the Fall River County Housing and Redevelopment Commission. An unmodified opinion was issued for the remaining opinion units.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any

deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

well A. Olson

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record, and its distribution is not limited.

Russell A. Olson Auditor General

June 19, 2025



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> RUSSELL A. OLSON AUDITOR GENERAL

### REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

### **Independent Auditor's Report**

County Commission Fall River County Hot Springs, South Dakota

### Report on Compliance for Each Major Federal Program

### Opinion on Each Major Federal Program

We have audited Fall River County, South Dakota (County), compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the biennial period ended December 31, 2023. The County's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Current Audit Findings and Questioned Costs.

In our opinion, Fall River County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the biennial period ended December 31, 2023.

### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to County's federal programs.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on
  a test basis, evidence regarding the County's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- obtain an understanding of County's internal control over compliance relevant to the audit in order
  to design audit procedures that are appropriate in the circumstances and to test and report on
  internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the County's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

### **Purpose of this Report**

well A. Olson

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purposes. As required by South Dakota Codified Law 4-11-11, this report and our report on compliance for each major federal program are matters of public record and their distribution is not limited.

Russell A. Olson Auditor General

June 19, 2025

### FALL RIVER COUNTY SCHEDULE OF PRIOR AND CURRENT AUDIT FINDINGS AND QUESTIONED COSTS

### **SCHEDULE OF PRIOR AUDIT FINDINGS**

### **Prior Audit Findings:**

The prior audit report contained no written audit findings.

### SCHEDULE OF CURRENT AUDIT FINDINGS AND QUESTIONED COSTS

### **Current Audit Findings:**

### Section I - Summary of the Auditor's Results

#### Financial Statements

- a. An adverse opinion was issued for the omission of the Fall River County Housing and Redevelopment Commission, a discretely presented component unit, financial statements. An unmodified opinion was issued on each opinion unit of the primary government's financial statements.
- b. No material weaknesses or significant deficiencies were disclosed by our audit of the financial statements.
- **c.** Our audit did not disclose any noncompliance which was material to the financial statements.

### Federal Awards

- **d.** An unmodified opinion was issued on compliance with the requirements applicable to major programs
- **e.** Our audit did not disclose any audit findings that are required to be reported in accordance with 2 CFR 200.516(a).
- **f.** The federal awards tested as major programs were:
  - ALN # 21.027 Coronavirus State and Local Recovery Fund
     ALN # 21.032 Local Assistance and Tribal Consistency Fund
- g. The dollar threshold used to distinguish between Type A and Type B federal award programs was
- h. Fall River County did not qualify as a low-risk auditee.

### Section II - Financial Statement Findings

### Compliance and Other Matters:

### Finding No. 2023-001:

\$750,000.

### Criteria:

South Dakota Codified Law (SDCL) 7-21-18.1 states: "The total unassigned fund balance of the general fund may not exceed forty percent of the total amount of all general fund appropriations contained in the budget for the next fiscal year."

### Condition:

The unassigned fund balance of the General Fund exceeded the maximum allowed by SDCL 7-21-18.1 by approximately \$1,487,700 as of December 31, 2023.

### Context:

Our analysis of the County General Fund indicated an excessive unassigned fund balance existed at December 31, 2023 as Follows:

Total Unassigned Fund Balance at December 31, 2023 \$ 3,711,628.55

Less:

2024 General Fund Appropriations 5,559,663.00 Percentage of Allowable Retainage 40%

Allowable Fund Balance Retainage 2,223,865.20

Unassigned Surplus Fund Balance at December 31, 2023 in Excess of the Amount Allowed by SDCL 7-21-18.1

\$ 1,487,763.35

### Effect or Potential Effect:

The County is not in compliance with SDCL 7-21-18.1.

### Recommendation:

We recommend that the County comply with SDCL 7-21-18.1.

Views of responsible officials and planned corrective actions:

Management chose not to respond to this finding.

### Section III - Federal Award Findings and Questioned Costs

There are no written current federal compliance audit findings to report.



427 SOUTH CHAPELLE C/O 500 EAST CAPITOL PIERRE, SD 57501-5070 (605) 773-3595

> RUSSELL A. OLSON AUDITOR GENERAL

### **Independent Auditor's Report**

County Commission Fall River County Hot Springs, South Dakota

### **Report on the Audit of the Financial Statements**

### Adverse and Unmodified Opinions

We have audited the accompanying modified cash basis of accounting financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Fall River County, South Dakota (County), as of December 31, 2023, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### Adverse Opinion on Aggregate Discretely Presented Component Units

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on the Aggregate Discretely Presented Component Unit" paragraph, the financial statements referred to above do not present fairly, the financial position of the aggregate discretely presented component unit of the County as of December 31, 2023, or the respective changes in financial position thereof for each of the years in the biennial period then ended in accordance with accounting principles generally accepted in the United States of America.

### Unmodified Opinions on Governmental Activities, Each Major Fund, and Aggregate Remaining Fund

In our opinion, the accompanying modified cash basis of accounting financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Fall River County as of December 31, 2023, and the respective changes in financial position thereof for each of the years in the biennial period then ended in accordance with the modified cash basis of accounting described in Note 1.c. to the financial statements.

### Basis for Adverse and Unmodified Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (*Government Auditing Standards*), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating

to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Matters Giving Rise to Adverse Opinion on the Aggregate Discretely Presented Component Units

The financial statements do not include financial data for the County's legally separate component unit. Accounting principles generally accepted in the United States of America require the financial data for the component unit to be reported with the financial data of the County's primary government unless the County also issues financial statements for the financial reporting entity that include the financial data for its component unit. The County has not issued such reporting entity financial statements. Because of this departure from accounting principles generally accepted in the United States of America, the assets, net position, revenues, and expenses of the aggregate discretely presented component unit would have been presented and are not reasonably determined.

### Emphasis of Matter

As discussed in Note 1.c. of the financial statements, which describes the basis of accounting, the financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

As discussed in Note 2 to the financial statements, in 2022, the County implemented Governmental Accounting Standards Board (GASB) Statement No. 87, Leases; however, this implementation did not result in a restatement of the net position as of January 1, 2022. In 2023, the County implemented Governmental Accounting Standards Board (GASB) Statement No. 96, Subscription-Based Information Technology Arrangements; however, this implementation did not result in a restatement of the net position as of January 1, 2023. Our opinions are not modified with respect to this these matters.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Note 1.c.; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the modified cash basis of accounting financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is
  expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the modified cash basis of accounting financial statements that collectively comprise the County's basic financial statements. The Schedule of Expenditures of Federal Awards, which as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), the Budgetary Comparison Schedules, and the Schedule of the County's Proportionate Share of the Net Pension Liability (Asset) are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves. and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards, the Budgetary Comparison Schedules, and the Schedule of the County's Proportionate Share of the Net Pension Liability (Asset) are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 19, 2025, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County's internal control over financial reporting and compliance.

Russell A. Olson Auditor General

well A. Olson

June 19, 2025

## FALL RIVER COUNTY STATEMENT OF NET POSITION - MODIFIED CASH BASIS December 31, 2023

	Primary Government					
		Governmental				
	Activities					
ASSETS: Cash and Cash Equivalents Investments	\$	2,021,982.18 8,905,774.68				
TOTAL ASSETS	\$	10,927,756.86				
NET POSITION: Restricted For: (See Note 6)						
Road and Bridge Purposes Courthouse Building Purposes 911 Service Purposes Other Purposes Unrestricted	\$	1,935,539.38 1,681,890.04 566,633.06 439,366.63 6,304,327.75				
TOTAL NET POSITION	\$	10,927,756.86				

## FALL RIVER COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For the Year Ended December 31, 2023

		Program Revenues Operating Capital Charges for Grants and Grants and						Grants and	Net (Expense) Revenue and Changes in Net Position Primary Government Governmental		
Functions/Programs		Expenses	Services		Contributions			Contributions		Activities	
Primary Government:											
Governmental Activities:											
General Government	\$	2,674,168.95	\$	564,119.41	\$	11,677.98	\$	183,581.03	\$	(1,914,790.53)	
Public Safety		2,536,038.69		331,254.24		229,528.22				(1,975,256.23)	
Public Works		2,285,094.79		33,642.79		1,600,966.28				(650,485.72)	
Health and Welfare		157,601.05		6,502.94		16,263.07				(134,835.04)	
Culture and Recreation		46,100.00		05.000.50		== === 10				(46,100.00)	
Conservation of Natural Resources		268,292.18		25,660.52		55,593.10				(187,038.56)	
Urban and Economic Development		13,495.00								(13,495.00)	
Intergovernmental		41,630.64								(41,630.64)	
Payments to Local Education Agencies		91,559.16								(91,559.16)	
Total Primary Government	\$	8,113,980.46	\$	961,179.90	\$	1,914,028.65	\$	183,581.03		(5,055,190.88)	
	Gener	al Revenues:									
	Taxes	s:									
	Prop	erty Taxes								3,658,277.85	
		el Tax								112,984.03	
	State	Shared Revenues								78,501.26	
	Grant	s and Contribution	s not R	Restricted to Speci	fic Pro	grams				1,537,053.21	
	Unres	stricted Investment	Earnin	igs						364,433.95	
	Misce	llaneous Revenue								45,204.88	
	Total C	General Revenues								5,796,455.18	
	Change in Net Position									741,264.30	
	Net Po	sition - Beginning								10,186,492.56	
	NET P	OSITION - ENDING	<b>3</b>						\$	10,927,756.86	

## FALL RIVER COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For the Year Ended December 31, 2022

				Charges for		ogram Revenues Operating Grants and		Capital Grants and	Prin	Expense) Revenue and Changes in Net Position mary Government
Functions/Programs		Expenses	Services			Contributions	(	Contributions		Activities
Primary Government:	_			_		_		_	-	
Governmental Activities:										
General Government	\$	2,416,246.88	\$	633,783.21	\$	4,882.55	\$	65,290.94	\$	(1,712,290.18)
Public Safety		2,280,322.93		269,478.59		133,107.34				(1,877,737.00)
Public Works		4,711,457.95		154,587.36		2,603,814.47				(1,953,056.12)
Health and Welfare		163,920.62		5,358.45		11,335.47				(147,226.70)
Culture and Recreation		45,000.00								(45,000.00)
Conservation of Natural Resources		228,166.28		22,623.24		36,000.50				(169,542.54)
Urban and Economic Development		11,760.00								(11,760.00)
Intergovernmental		33,988.16								(33,988.16)
Payments to Local Education Agencies		87,881.88								(87,881.88)
Total Primary Government	\$	9,978,744.70	\$	1,085,830.85	\$	2,789,140.33	\$	65,290.94		(6,038,482.58)
	Genera	al Revenues:								
	Taxes	<b>:</b>								
	Prop	erty Taxes								3,427,427.83
	Whe	el Tax								120,835.61
	State	Shared Revenues								77,192.91
	Grant	s and Contributions	s not F	Restricted to Specif	ic Prog	grams				2,136,300.21
	Unres	tricted Investment	Earnir	ngs						46,115.26
	Misce	llaneous Revenue								216,611.75
	Total G	General Revenues								6,024,483.57
	Chang	e in Net Position								(13,999.01)
	Net Po	sition - Beginning								10,200,491.57
	NET P	OSITION - ENDING	3						\$	10,186,492.56

# FALL RIVER COUNTY BALANCE SHEET - MODIFIED CASH BASIS GOVERNMENTAL FUNDS December 31, 2023

	General Fund	Ro	Road and Bridge Fund				Other overnmental Funds	Total Governmental Funds	
ASSETS: Cash and Cash Equivalents Investments	\$ 671,492.35 5,296,055.74	\$	130,679.91 1,804,859.47	\$	241,268.35 1,804,859.47	\$	978,541.57	\$	2,021,982.18 8,905,774.68
TOTAL ASSETS	\$ 5,967,548.09	\$	1,935,539.38	\$	2,046,127.82	\$	978,541.57	\$	10,927,756.86
FUND BALANCES: (See Note 1.j.) Restricted Assigned Unassigned	\$ 27,598.54 2,228,321.00 3,711,628.55	\$	1,935,539.38	\$	1,681,890.04 364,237.78	\$	978,401.15 140.42	\$	4,623,429.11 2,592,699.20 3,711,628.55
TOTAL FUND BALANCES	\$ 5,967,548.09	\$	1,935,539.38	\$	2,046,127.82	\$	978,541.57	\$	10,927,756.86

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## FALL RIVER COUNTY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

For the Year Ended December 31, 2023

	General		Roa	Road and Bridge Fund		Courthouse Building	Go	Other overnmental	G	Total Governmental	
		Fund				Fund	Funds		Funds		
Revenues:											
Taxes:											
General Property TaxesCurrent	\$	3,177,348.11	\$	303,180.53	\$	134,822.11	\$	1,211.19	\$	3,616,561.94	
General Property TaxesDelinquent		32,767.42		3,579.68		2,053.61				38,400.71	
Penalties and Interest		2,224.20		7.67		101.16				2,333.03	
Telephone Tax (Outside)		92.65								92.65	
Mobile Home Tax		761.61		95.73		32.18				889.52	
Wheel Tax				112,984.03						112,984.03	
Licenses and Permits		14,075.00						1,290.00		15,365.00	
Intergovernmental Revenue:											
Federal Grants		694,680.66						96,494.65		791,175.31	
Federal Shared Revenue				50,376.01						50,376.01	
Federal Payments in Lieu of Taxes		852,546.00								852,546.00	
State Grants		59,482.01		314,650.82				47,557.86		421,690.69	
State Shared Revenue:											
Bank Franchise		12,751.95		1,205.98		556.68		4.98		14,519.59	
Motor Vehicle Licenses				844,929.32						844,929.32	
State Highway Fund (former 10% game)				12,487.59						12,487.59	
Energy Minerals Severance Tax				25,875.16						25,875.16	
Prorate License Fees				49,052.30						49,052.30	
63 3/4% Mobile Home				35,799.48						35,799.48	
Secondary Road Remittances				210,535.10						210,535.10	
Telecommunications Gross Receipts Tax		15,705.61								15,705.61	
Motor Vehicle 1/4%		2,677.98								2,677.98	
Motor Fuel Tax				4,250.85						4,250.85	
911 Remittances								78,913.35		78,913.35	
Liquor Tax Reversion (25%)		42,901.18								42,901.18	
Other State Shared Revenue								53,009.65		53,009.65	
Other Payments in Lieu of Taxes		5,149.95				224.93				5,374.88	
Charges for Goods and Services:											
General Government:											
Treasurer's Fees		39,706.17								39,706.17	

Register of Deeds' Fees	133,419.97			12,778.48	146,198.45
Legal Services	66,341.87			475.00	66,816.87
Clerk of Courts Fees	7,379.33				7,379.33
Other Fees	285,246.09	15.00			285,261.09
Public Safety:					
Law Enforcement	162,846.14				162,846.14
Prisoner Care	60,632.32				60,632.32
Sobriety Testing				22,709.00	22,709.00
Other	1,080.00			55,000.00	56,080.00
Public Works:					
Road Maintenance Contract Charges		33,642.79			33,642.79
Health and Welfare:					
Economic Assistance:					
Poor Lien Recoveries	518.54				518.54
Veterans Service Officer	2,812.50				2,812.50
Health Assistance:	•				,
Women, Infants and Children	5,984.40				5,984.40
Conservation of Natural Resources	25,660.52				25,660.52
Fines and Forfeits:	-,				.,
Costs	23,116.78			250.00	23,366.78
Forfeits	5,000.00				5,000.00
Miscellaneous Revenue:	3,333.33				0,000.00
Investment Earnings	195,692.50	83,502.45	66,855.99	18,383.01	364,433.95
Rent	1,200.00	00,002	00,000.00	. 0,000.0	1,200.00
Contributions and Donations	1,500.00				1,500.00
Refund of Prior Year's Expenditures	37,169.76				37,169.76
Other	22,568.82	1,411.12		318.25	24,298.19
Total Revenues	5,991,040.04	2,087,581.61	204,646.66	388,395.42	8,671,663.73
					3,0::,,000::0
Expenditures:					
General Government:					
Legislative:					
Board of County Commissioners	167,327.42				167,327.42
Elections	38,021.84				38,021.84
Judicial System	8,951.55				8,951.55
Financial Administration:	3,551.55				0,001.00
Auditor	318,624.42				318,624.42
Treasurer	304,191.02				304,191.02
Legal Services:	33 1,131.32				551,151.52
State's Attorney	264,428.59				264,428.59
Court Appointed Attorney	293,634.27				293,634.27
Abused and Neglected Child Defense	27,296.90				27,296.90
Abacca and Hogicolog Cinia Bololido	21,200.00				21,200.00

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### FALL RIVER COUNTY

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

### For the Year Ended December 31, 2023 (Continued)

	General Fund	Road and Bridge Fund	Courthouse Building Fund	Other Governmental Funds	Total Governmental Funds
Other Legal Services	5,964.76				5,964.76
Other General Government:					
General Government Building	300,359.74		111,902.33		412,262.07
Director of Equalization	306,334.83				306,334.83
Register of Deeds	189,365.55			23,699.00	213,064.55
Veterans Service Officer	64,093.07				64,093.07
Predatory Animal	4,181.86				4,181.86
Geographic Information System	80,295.29				80,295.29
Information Technology	165,496.51				165,496.51
Public Safety:					
Law Enforcement:					
Sheriff	929,264.29			37,865.54	967,129.83
County Jail	892,127.16				892,127.16
Coroner	13,875.82				13,875.82
Juvenile Detention	33,860.00				33,860.00
Other Law Enforcement	25,230.39				25,230.39
Protective and Emergency Services:					
Fire Protection				253.93	253.93
Emergency and Disaster Services				170,612.44	170,612.44
Communication Center	6,923.73			427,537.09	434,460.82
Other Protective and Emergency	902.30				902.30
Public Works:					
Highways and Bridges:					
Highways, Roads and Bridges		2,323,704.35			2,323,704.35
Health and Welfare:					
Economic Assistance:					
Support of Poor	6,500.00				6,500.00
Health Assistance:					
County Nurse	47,342.66				47,342.66
Social Services:					
Care of Aged	19,300.00				19,300.00
Domestic Abuse	3,675.39			7,000.00	10,675.39

Other	13,000.00				13,000.00
Mental Health Services:					
Mentally III	12,121.45				12,121.45
Drug Abuse	14,367.14				14,367.14
Mental Health Centers	7,500.00				7,500.00
Mental Illness Board	26,794.41				26,794.41
Culture and Recreation:					
Culture:					
Public Library	29,000.00				29,000.00
Historical Museum	6,000.00				6,000.00
Recreation:					
County Fair	3,000.00				3,000.00
Senior Center	8,100.00				8,100.00
Conservation of Natural Resources:					
Soil Conservation:					
County Extension	54,533.94				54,533.94
Soil Conservation Districts	20,000.00				20,000.00
Weed Control	193,758.24				193,758.24
Urban and Economic Development:					
Economic Development:					
Tourism, Industrial or Recreational Development	13,495.00				13,495.00
Intergovernmental Expenditures	41,630.64				41,630.64
Payments to Local Education Agencies	85,254.60	6,304.56			91,559.16
Total Expenditures	5,046,124.78	2,330,008.91	111,902.33	666,968.00	8,155,004.02
·					
Excess of Revenues Over (Under) Expenditures	944,915.26	(242,427.30)	92,744.33	(278,572.58)	516,659.71
Other Financing Sources (Uses):					
Transfers In	5,359.37	150,000.00		335,459.74	490,819.11
Transfers Out	(485,459.74)			(5,359.37)	(490,819.11)
Insurance Proceeds	185,995.03	38,609.56		,	224,604.59
Total Other Financing Sources (Uses)	(294,105.34)	188,609.56	0.00	330,100.37	224,604.59
Net Change in Fund Balance	650,809.92	(53,817.74)	92,744.33	51,527.79	741,264.30
Fund Polones - Posinning	E 246 726 47	1 000 257 40	4.052.202.40	007.040.70	10 100 100 50
Fund Balance - Beginning	5,316,738.17	1,989,357.12	1,953,383.49	927,013.78	10,186,492.56
FUND BALANCE - ENDING	\$ 5,967,548.09	\$ 1,935,539.38	\$ 2,046,127.82	\$ 978,541.57	\$ 10,927,756.86

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## FALL RIVER COUNTY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

For the Year Ended December 31, 2022

	General Fund		Road and Bridge Fund		Courthouse Building Fund		Other Governmental Funds		<b>G</b>	Total covernmental Funds
Revenues:										
Taxes:										
General Property TaxesCurrent	\$	2,950,757.49	\$	279,930.11	\$	128,658.05	\$	1,157.93	\$	3,360,503.58
General Property TaxesDelinquent		44,538.10		3,259.69		1,962.72		0.84		49,761.35
Penalties and Interest		14,108.12		1,023.85		622.51		3.96		15,758.44
Telephone Tax (Outside)		47.31								47.31
Mobile Home Tax		1,257.33		45.00		54.82				1,357.15
Wheel Tax				120,835.61						120,835.61
Licenses and Permits		16,205.00						1,220.00		17,425.00
Intergovernmental Revenue:										
Federal Grants		1,336,468.21						37,110.87		1,373,579.08
Federal Shared Revenue				43,979.22						43,979.22
Federal Payments in Lieu of Taxes		799,832.00								799,832.00
State Grants		36,000.50		1,262,071.00				1,793.38		1,299,864.88
State Shared Revenue:										
Bank Franchise		20,170.11		1,960.68		902.22		8.22		23,041.23
Motor Vehicle Licenses				843,310.90						843,310.90
State Highway Fund (former 10% game)				12,487.59						12,487.59
Energy Minerals Severance Tax				40,954.10						40,954.10
Prorate License Fees				47,381.25						47,381.25
Abused and Neglected Child Defense		2,030.06								2,030.06
63 3/4% Mobile Home				59,760.70						59,760.70
Secondary Road Remittances				218,683.14						218,683.14
Telecommunications Gross Receipts Tax		9,940.98								9,940.98
Motor Vehicle 1/4%		2,852.49								2,852.49
Motor Fuel Tax				4,199.31						4,199.31
911 Remittances								77,580.35		77,580.35
Liquor Tax Reversion (25%)		43,718.15								43,718.15
Other State Shared Revenue								74,987.26		74,987.26
Other Payments in Lieu of Taxes		471.96				20.59				492.55

Charges for Goods and Services:					
General Government:					
Treasurer's Fees	44,920.77				44,920.77
Register of Deeds' Fees	160,932.59			11,023.01	171,955.60
Legal Services	62,815.02			450.00	63,265.02
Clerk of Courts Fees	10,388.98				10,388.98
Other Fees	323,205.34				323,205.34
Public Safety:					
Law Enforcement	158,903.93				158,903.93
Prisoner Care	20,651.63				20,651.63
Sobriety Testing				24,968.00	24,968.00
Other	781.00			55,000.00	55,781.00
Public Works:					
Road Maintenance Contract Charges		154,587.36			154,587.36
Health and Welfare:					
Economic Assistance:					
Poor Lien Recoveries	400.00				400.00
Veterans Service Officer	2,812.50				2,812.50
Health Assistance:	,				,
Women, Infants and Children	4,958.45				4,958.45
Conservation of Natural Resources	22,623.24				22,623.24
Fines and Forfeits:	,				,
Costs	7,434.03			200.00	7,634.03
Miscellaneous Revenue:	,				,
Investment Earnings	21,243.69	12,780.18	9,425.96	2,665.43	46,115.26
Rent	1,350.00	,	2, 2.22	,	1,350.00
Contributions and Donations	1,500.00				1,500.00
Refund of Prior Year's Expenditures	2,798.00				2,798.00
Other	36,464.06	48,411.17		173.99	85,049.22
Total Revenues	6,162,581.04	3,155,660.86	141,646.87	288,343.24	9,748,232.01
Total Novolidos	0,102,001.01	0,100,000.00	111,010.01	200,010.21	0,1 10,202.01
Expenditures:					
General Government:					
Legislative:					
Board of County Commissioners	134,071.66				134,071.66
Elections	70,120.91				70,120.91
Judicial System	8,107.59				8,107.59
Financial Administration:					
Auditor	303,295.60				303,295.60
Treasurer	296,007.78				296,007.78
Legal Services:	•				•
State's Attorney	257,857.20				257,857.20
Court Appointed Attorney	255,917.17				255,917.17
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## FALL RIVER COUNTY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

### For the Year Ended December 31, 2022 (Continued)

	General Fund	Road and Bridge Fund	Courthouse Building Fund	Other Governmental Funds	Total Governmental Funds
Abused and Neglected Child Defense	21,133.83				21,133.83
Other Legal Services	5,964.76				5,964.76
Other General Government:					
General Government Building	285,647.39		50,466.48		336,113.87
Director of Equalization	282,576.50				282,576.50
Register of Deeds	167,552.05			24,069.76	191,621.81
Veterans Service Officer	60,965.04				60,965.04
Predatory Animal	4,181.86				4,181.86
Geographic Information System	73,163.80				73,163.80
Information Technology	115,147.50				115,147.50
Public Safety:					
Law Enforcement:					
Sheriff	787,696.92			32,507.41	820,204.33
County Jail	823,606.49				823,606.49
Coroner	22,460.37				22,460.37
Juvenile Detention	80,779.58				80,779.58
Other Law Enforcement	3,657.24				3,657.24
Protective and Emergency Services:					
Fire Protection				3,433.85	3,433.85
Emergency and Disaster Services				126,793.35	126,793.35
Communication Center	6,067.69			390,443.92	396,511.61
Other Protective and Emergency	2,876.11				2,876.11
Public Works:					
Highways and Bridges:					
Highways, Roads and Bridges		4,683,057.95		28,400.00	4,711,457.95
Health and Welfare:					
Economic Assistance:					
Support of Poor	1,903.00				1,903.00
Health Assistance:					
County Nurse	57,822.65				57,822.65
Social Services:					
Care of Aged	15,500.00				15,500.00

					7,000.00 13,000.00
Other Mental Health Services:	13,000.00				13,000.00
Mentally III	10,784.34				10,784.34
Drug Abuse	14,000.00				14,000.00
Mental Health Centers	7,500.00				7,500.00
Mental Illness Board	36,410.63				36,410.63
Culture and Recreation:	30,410.03				30,410.03
Culture:					
	29,000.00				29,000.00
Public Library	•				•
Historical Museum	6,000.00				6,000.00
Recreation:	0.000.00				0.000.00
County Fair	2,900.00				2,900.00
Senior Center	7,100.00				7,100.00
Conservation of Natural Resources:					
Soil Conservation:					
County Extension	63,198.85				63,198.85
Soil Conservation Districts	20,000.00				20,000.00
Weed and Pest Control	144,967.43				144,967.43
Urban and Economic Development:					
Economic Development:					
Tourism, Industrial or Recreational Development	11,760.00				11,760.00
Intergovernmental Expenditures	33,988.16				33,988.16
Payments to Local Education Agencies	79,983.20	7,898.68			87,881.88
Total Expenditures	4,624,673.30	4,690,956.63	50,466.48	612,648.29	9,978,744.70
Excess of Revenues Over (Under) Expenditures	1,537,907.74	(1,535,295.77)	91,180.39	(324,305.05)	(230,512.69)
Other Financing Sources (Uses):					
Transfers In		206,500.00		468,677.00	675,177.00
Transfers Out	(675,177.00)	200,000.00		100,017.00	(675,177.00)
Insurance Proceeds	76,413.68				76,413.68
Sale of County Property	70,110.00	140,100.00			140,100.00
Total Other Financing Sources (Uses)	(598,763.32)	346,600.00	0.00	468,677.00	216,513.68
Total Cities Financing Courses (Coost)	(000,100.02)	0.10,000.00	0.00	100,077.00	210,010.00
Net Change in Fund Balance	939,144.42	(1,188,695.77)	91,180.39	144,371.95	(13,999.01)
Fund Balance - Beginning	4,377,593.75	3,178,052.89	1,862,203.10	782,641.83	10,200,491.57
FUND BALANCE - ENDING	\$ 5,316,738.17	\$ 1,989,357.12	\$ 1,953,383.49	\$ 927,013.78	\$ 10,186,492.56

# FALL RIVER COUNTY STATEMENT OF FIDUCIARY NET POSITION - MODIFIED CASH BASIS FIDUCIARY FUNDS December 31, 2023

	Custodial Funds	
ASSETS: Cash and Cash Equivalents	\$	377,656.87
TOTAL ASSETS	\$	377,656.87
NET POSITION: Restricted For: Individuals, Organizations, and Other Governments	\$	377,656.87
TOTAL NET POSITION	\$	377,656.87

## FALL RIVER COUNTY STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS FIDUCIARY FUNDS

### For the Year Ended December 31, 2023

	Custodial Funds
ADDITIONS: Property Tax Collections for Other Governments State Shared Revenue Collections for Other Governments Other Additions	\$ 10,183,425.23 2,761,897.90 189,481.26
Total Additions	13,134,804.39
DEDUCTIONS: Payments of Property Tax to Other Governments Payments of State Shared Revenue to Other Governments Other Deductions	10,082,928.21 2,643,644.39 197,832.26
Total Deductions	12,924,404.86
Change in Net Position	210,399.53
Net Position - Beginning	167,257.34
NET POSITION - ENDING	\$ 377,656.87

## FALL RIVER COUNTY STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS FIDUCIARY FUNDS

### For the Year Ended December 31, 2022

	 Custodial Funds	
ADDITIONS: Property Tax Collections for Other Governments State Shared Revenue Collections for Other Governments Other Additions	\$ 9,139,051.17 2,474,623.29 117,577.69	
Total Additions	11,731,252.15	
DEDUCTIONS: Payments of Property Tax to Other Governments Payments of State Shared Revenue to Other Governments Other Deductions	 9,132,123.55 2,504,020.39 111,370.92	
Total Deductions	 11,747,514.86	
Change in Net Position	(16,262.71)	
Net Position - Beginning	 183,520.05	
NET POSITION - ENDING	\$ 167,257.34	

### FALL RIVER COUNTY NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS

#### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1.c., these financial statements are presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

### a. Financial Reporting Entity:

The reporting entity of Fall River County (County), consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The County is financially accountable if its County Commission appoints a voting majority of another organization's governing body and it has the ability to impose its will on that organization, or there is a potential for that organization to provide specific financial benefits to, or impose specific financial burdens on, the County (primary government). The County may also be financially accountable for another organization if that organization is fiscally dependent on the County.

The Housing and Redevelopment Commission of Fall River County, South Dakota (Commission) is a proprietary fund-type, discretely presented component unit. The five members of the Commission are appointed by the County Commission's Chairperson with the approval of the Board of County Commissioners for five-year, staggered terms. The Commission elects its own chairperson and recruits and employs its own management personnel and other workers. The County Commission, though, retains the statutory authority to approve or deny or otherwise modify the Commission's plans to construct a low-income housing unit, or to issue debt, which gives the County Commission the ability to impose its will on the Commission. Separately issued financial statements of the Housing and Redevelopment Commission may be obtained from: 201 South River Street, Hot Springs, SD 57747. The financial activity of the Commission, a component unit of the county, has not been included in the financial statements included in this report.

The County participates in a cooperative unit, the Western South Dakota Juvenile Service Center. See detailed note entitled "Joint Ventures" for specific disclosures. Joint ventures do not meet the criteria for inclusion in the financial reporting entity as a component unit but are discussed in these notes because of the nature of their relationship with the County.

### b. Basis of Presentation:

#### Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and fiduciary. An emphasis is placed on major funds within the governmental category. A fund is considered major if it is the primary operating fund of the County or it meets the following criteria:

- Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- 2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or
- 3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the County financial reporting entity are described below:

### **Governmental Funds:**

<u>General Fund</u> – The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.

<u>Special Revenue Funds</u> – Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditures for specified purposes.

Road and Bridge Fund – to account for funds credited to the road and bridge fund pursuant to SDCL 32-11-4.2 to be used by the board of county commissioners for grading, constructing, planing, dragging, and maintaining county highways and also for dragging, maintaining, and grading secondary roads. Proper equipment for dragging, grading, and maintaining highways, such as graders, tractors, drags, maintainers, and planers may be purchased from the road and bridge fund (SDCL 32-11-2 and 32-11-4.2). This is a major fund.

Courthouse Building Fund – authorized by SDCL 7-25-1 to account for the accumulation of a special tax levy not to exceed ninety cents per thousand dollars of taxable valuation annually for the acquisition or construction of a courthouse, office, jail building, county extension buildings, grandstands and bleachers, highway maintenance buildings, or public library. This is a major fund.

The remaining special revenue funds are not considered major funds: 911 Service, Fire Protection, Emergency Management, Domestic Abuse, Title III National Forest, Local Emergency Planning Committee, Cheyenne Weed Grant (this fund was closed out in 2023), 24/7 Sobriety, Rural Access Infrastructure, and Modernization and Preservation Relief. These funds are reported on the fund financial statements as "Other Governmental Funds."

### **Fiduciary Funds:**

Fiduciary funds consist of the following sub-category and are never considered to be major funds:

<u>Custodial Funds</u> – Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds. Custodial funds are used to account for the accumulation and distribution of property tax revenues and various pass-through funds.

### c. <u>Measurement Focus and Basis of Accounting:</u>

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

The County's basis of accounting is the modified cash basis, which is a basis of accounting other than USGAAP. Under USGAAP, transactions are recorded in the accounts when revenues are earned and liabilities are incurred. Under the modified cash basis, transactions are recorded when cash is received or disbursed.

### Measurement Focus:

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the economic resources measurement focus, applied within the limitations of the modified cash basis of accounting as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used, applied within the limitations of the modified cash basis of accounting.

### Basis of Accounting:

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental activities are presented using a modified cash basis of accounting.

The modified cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions. Under the modified cash basis of accounting, the statement of financial position reports only cash and cash equivalents (those investments with terms to maturity of 90 days (three months) or less at the date of acquisition). Under the modified cash basis of accounting, transactions are recorded in the accounts when cash and/or cash equivalents are received or disbursed and assets and liabilities are recognized to the extent that cash has been received or disbursed. The acceptable modification to the cash basis of accounting implemented by the County in these financial statements is:

Recording long-term investments in marketable securities (those with maturities more than 90-days (three months) from the date of acquisition) acquired with cash assets at market.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the County applied USGAAP, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

### d. Deposits and Investments:

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

Investments classified in the financial statements consist of certificates of deposit and U.S. Treasury Notes whose term to maturity at date of acquisition exceeds three months, and/or those types of investment authorized by South Dakota Codified Law (SDCL) 4-5-6. Under the modified cash basis of accounting adopted by the County, investments are carried at market.

### e Capital Assets:

Capital assets include land, buildings, improvements other than buildings, furnishings and equipment, construction/development in progress, infrastructure, intangible lease assets, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. *Infrastructure assets* are long-lived capital assets that normally are stationary in nature and normally can be preserved for significantly greater number of years than most capital assets.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by recording capital assets arising from cash transactions and depreciating those assets where appropriate, so any capital assets owned by the County and the related depreciation are not reported on the financial statements of the County.

### f. <u>Long-Term Liabilities</u>:

Long-term liabilities may include, but are not limited to, General Obligation Bonds, Revenue Bonds, Certificates of Participation, Lease Liabilities, Subscription Liabilities, and Other Long-Term Liabilities.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by recording long-term debt or long-term liabilities arising from cash transactions, so any outstanding long-term debt or long-term liabilities are not reported on the financial statements of the County. The County does report the principal and interest payments on long-term debt

as Debt Service expenditures on the Statement of Revenues, Expenditures and Changes in Fund Balances. On the Statement of Activities, the principal portion of these Debt Service payments are reported within the appropriate expense function while the interest portion is reported as Interest on Long-Term Debt.

The County does not have any outstanding Long-Term Debt.

### g. Program Revenues:

Program revenues derive directly from the program itself or from parties other than the County's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

- 1. Charges for services These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.
- 2. Program-specific operating grants and contributions These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
- 3. Program-specific capital grants and contributions These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

### h. Equity Classifications:

Government-wide Financial Statements:

Equity is classified as Net Position and is displayed in two components:

- Restricted Net Position Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
- 2. Unrestricted Net Position All other net position that do not meet the definition of Restricted Net Position.

### Fund Financial Statements:

Governmental fund equity is classified as fund balance, and is distinguished between Nonspendable, Restricted, Committed, Assigned, or Unassigned components. Fiduciary fund equity is reported as restricted net position.

#### i. Application of Net Position:

It is the County's policy to first use restricted net position, prior to the use of unrestricted net position when an expense is incurred for purposes for which both restricted and unrestricted net positions are available as they relate to the fund balances for the General Fund, the Courthouse Building Fund, the Title III National Forest Fund, the Local Emergency Planning Committee Fund, the 24/7 Sobriety Fund, the Modernization and Preservation Relief Fund and the Rural Access Infrastructure Fund, where operating transfers are not recorded. It is the County's policy to first use unrestricted net position, prior to the use of restricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net positions are available as they relate to the fund balances for the County Road and

Bridge Fund, the 911 Service Fund, the Fire Protection Fund, the Emergency Management Fund, and the Domestic Abuse Fund where operating transfers are recorded.

### j. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the County classifies governmental fund balances as follows:

- <u>Nonspendable</u> includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- <u>Committed</u> includes fund balance amounts that are constrained for specific purposes
  that are internally imposed by the government through formal action of the highest level
  of decision-making authority and does not lapse at year-end.
- <u>Assigned</u> includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted nor committed. Fund Balance may be assigned by the County Commission.
- <u>Unassigned</u> includes positive fund balance within the General Fund which has not been classified within the above-mentioned categories and negative fund balances in other governmental funds.

For the General Fund, the Courthouse Building Fund, the Title III National Forest Fund, the Local Emergency Planning Committee Fund, the 24/7 Sobriety Fund, the Modernization and Preservation Relief Fund, and the Rural Access Infrastructure Fund, the County uses restricted amounts first when both restricted and unrestricted/assigned fund balances are available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the County would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made. For the County Road and Bridge Fund, the 911 Service Fund, the Fire Protection Fund, the Emergency Management Fund, and the Domestic Abuse Fund the County uses assigned amounts first when both restricted and assigned fund balances are available.

The County *does not* have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

Major Special Revenue Fund
Road Bridge Fund
Courthouse Building Fund

Revenue Source
Property Taxes and Motor Vehicle Licenses
Property Taxes

A schedule of fund balances is provided as follows:

# FALL RIVER COUNTY DISCLOSURE OF FUND BALANCES REPORTED ON BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2023

	General Fund	Road and Bridge Fund	Courthouse Building Fund	Other Governmental Funds	Total Governmental Funds
Fund Balances:					
Restricted For:					
Road and Bridge Purposes	\$	\$ 853,460.32	\$	\$	\$ 853,460.32
Secondary Road Purposes		1,082,079.06			1,082,079.06
Courthouse Building Purposes			1,681,890.04		1,681,890.04
Fire Protection Purposes				11,949.89	11,949.89
911 Service Purposes				566,633.06	566,633.06
Title III National Forest Purposes				47,359.56	47,359.56
Opioid Settlement Purposes	27,598.54				27,598.54
Emergency Management Purposes Local Emergency Planning				101,130.92	101,130.92
Committee Purposes				3,432.50	3,432.50
24/7 Sobriety Purposes				79,427.76	79,427.76
Domestic Abuse Purposes				58.01	58.01
Rural Access Infrastructure					
Purposes				136,504.82	136,504.82
Modernization and Preservation				,	,
Relief Purposes				31,904.63	31,904.63
Assigned To:				51,551155	- 1,
Applied to Next Year's Budget	499,321.00				499,321.00
Gravel Purposes	565,750.00				565,750.00
Rural Attorney Recruitment	,				
Purposes	22,500.00				22,500.00
Courthouse Heating and Cooling	,,				,,
Purposes	450,000.00				450,000.00
County Jail Purposes	690,750.00				690,750.00
Courthouse Building Purposes			364,237.78		364,237.78
Fire Protection Purposes			33.,23.110	140.42	140.42
Unassigned	3,711,628.55				3,711,628.55
Total Fund Balances	\$ 5,967,548.09	\$ 1,935,539.38	\$ 2,046,127.82	\$ 978,541.57	\$ 10,927,756.86
				<del></del>	

### 2. IMPLEMENTATION OF NEW ACCOUNTING STANDARD

In 2022, the County implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 87, Leases. This statement improves accounting and financial reporting for leases; enhances the comparability of financial statements between governments; and also enhances the relevance, reliability, and consistency of information about the leasing activities of governments. In 2023, the County implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 96, Subscription-Based Information Technology Arrangements (SBITAs). This statement improves accounting and financial reporting for SBITAs; enhances the comparability of financial statements between governments; and also enhances the understandability, reliability, relevance, and consistency of information about SBITAs. The County prepared and presented the financial statements in accordance with the modified cash basis of accounting described in Note 1.c.; therefore, the implementation of these standards did not affect beginning net position or beginning fund balances.

### 3. DEPOSITS AND INVESTMENTS CREDIT RISK, CONCENTRATIONS OF CREDIT RISK AND INTEREST RATE RISK

The County follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

Deposits – The County's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 7-20-1, 7-20-1.1, and 7-20-1.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Investments – In general, SDCL 4-5-6 permits County funds to be invested only in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

**Fair Value Measurement** – The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The County has the following recurring fair value measurements as of December 31, 2023:

U.S. Treasury Notes Level 1

**Credit Risk** – State law limits eligible investments for the County, as discussed above. The County's investment policy does not further limit its investment choices.

As of December 31, 2023, the County had the following investments.

	Credit		Fair
Investment	Rating	Maturities	Value
	·		
US Treasury Notes	N/A	May 2024 through August 2026	\$ 8,330,900.06

**Custodial Credit Risk – Deposits** – The risk that, in the event of a depository failure, the County's deposits may not be returned to it. The County's investment policy does address custodial credit risk. As of December 31, 2023, the County's deposits in financial institutions were not exposed to custodial credit.

**Custodial Credit Risk – Investments** – The risk that, in the event of the counterparty to a transaction, the County will not be able to recover the value of investment or collateral securities that are in the possession of an outside party.

**Concentration of Credit Risk** – The County places no limit on the amount that may be invested in any one issuer.

**Interest Rate Risk** – The County's investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Assignment of Investment Income – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The County's policy is to credit all income from deposits and investments to the General Fund, except for the 911 Service Fund) which retains its investment income. USGAAP, on the other hand, requires income from deposits and investments to be reported in the fund whose assets generated that income. Where the governing board has discretion to credit investment income to a fund other than the fund that provided the resources for investment, a transfer to the designated fund is reported. Accordingly, in the fund financial statements, interfund transfers of investment earnings are reported, while in the government-wide financial statements, they have been eliminated. During both 2022 and 2023 the County neglected to transfer the interest back to the General Fund.

#### 4. PROPERTY TAXES

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of the following January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The County is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the County.

### 5. CONDUIT DEBT

In the past, the County has issued revenue bonds to provide financial assistance to certain private-sector entities for the acquisition and/or construction of facilities deemed to be in the public interest. These bonds are secured by the property being financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities is retained by the private-sector entity served by the bond issuance. Neither the County, the State of South Dakota, nor any other political subdivision of the State is obligated in any manner for the repayment of these conduit debt issues. Accordingly, these bonds are not

reported as liabilities in the accompanying financial statements. As of December 31, 2023, there were \$10,000,000.00 series of conduit bonds outstanding, with an aggregate unpaid principal amount of \$10,000,000.00.

### 6. RESTRICTED NET POSITION

Restricted Net Position for the year ended December 31, 2023 was as follows:

Major Purposes:	•	4 005 500 00
Road and Bridge Purposes	\$	1,935,539.38
Courthouse Building Purposes		1,681,890.04
911 Service Purposes		566,633.06
Other Purposes:		
Fire Protection Purposes		11,949.89
Title III National Forest Purposes		47,359.56
Local Emergency Planning Committee Purposes		3,432.50
Domestic Abuse Purposes		58.01
Emergency Management Purposes		101,130.92
24/7 Sobriety Purposes		79,427.76
Rural Access Infrastructure Purposes		136,504.82
Modernization and Preservation Relief Purposes		31,904.63

Total Restricted Net Position

Opioid Settlement Purposes

\$ 4,623,429.11

27,598.54

439,366.63

These balances are restricted due to federal grant and statutory requirements.

### 7. INTERFUND TRANSFERS

**Total Other Purposes** 

Interfund transfers for the year ended December 31, 2023 were as follows:

			<u>Transfers</u>	<u>To</u> :		
			Road		Other	
	(	General	and Bridg	ge (	Governmental	
Transfers From:		Fund	Fund		Funds	Total
Major Funds:						
General Fund	\$		\$ 150,000	.00	335,459.74	\$ 485,459.74
Other Governmental Funds:						
Cheyenne Grant Fund		5,359.37				5,359.37
Total	\$	5,359.37	\$ 150,000	.00 9	335,459.74	\$ 490,819.11

Interfund transfers for the year ended December 31, 2022 were as follows:

	Transf	<u>Transfers To</u> :				
	Road	Other				
	and Bridge	Governmental				
Transfers From:	Fund	Funds	Total			
Major Funds:						
General Fund	\$ 206,500.00	\$ 468,677.00	\$ 675,177.00			

The County typically budgets transfers to the Road and Bridge Fund and the 911 Service Fund, Fire Protection Fund, Emergency Management Fund, Domestic Abuse Fund, and the 24/7 Sobriety Fund (Other Governmental Funds) to conduct the indispensable functions of the County. The County transferred the remaining balance from the Cheyenne Grant Fund to the General Fund in order to close out the Fund.

#### 8. PENSION PLAN

#### **Plan Information:**

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS). SDRS is a hybrid defined benefit plan designed with several defined contribution plan type provisions and administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at http://sdrs.sd.gov/publications.aspx or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

#### **Benefits Provided:**

SDRS has four classes of members: Class A general members, Class B public safety and judicial members, Class C Cement Plant Retirement Fund members, and Class D Department of Labor and Regulation members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirements that do not meet the above criteria may be payable at a reduced level. Class A and B eligible spouses of Foundation members will receive a 60 percent joint survivor benefit when the member dies.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA)

established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

Legislation enacted in 2021 reduced the minimum COLA from 0.5 percent to 0.0 percent.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

### **Contributions:**

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The County's share of contributions to the SDRS for the calendar years ended December 31, 2023, 2022, and 2021, equal to the required contributions each year, were as follows:

Year	Amount			
2023	\$ 221,645.62			
2022	\$ 200,183.16			
2021	\$ 205.820.03			

### <u>Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions:</u>

At June 30, 2023, SDRS is 100.1% funded and accordingly has a net pension asset. The proportionate share of the components of the net pension asset of South Dakota Retirement System, for the County as of this measurement period ending June 30, 2023 are as follows:

Proportionate share of total pension liability	\$ 20,056,857.52
Less proportionate share of net position restricted for	
pension benefits	 20,070,367.15
Proportionate share of net pension asset	\$ (13,509.63)

It should be noted that the amounts related the SDRS for Fall River County and Oglala Lakota County are combined as that is how the information is maintained by the SDRS.

The net pension asset was measured as of June 30, 2023 and the total pension liability used to calculate the net pension asset was based on a projection of the County's share of contributions to

the pension plan relative to the contributions of all participating entities. At June 30, 2023, the County's proportion was 0.138412%, which is a decrease of (0.007203%) from its proportion measured as of June 30, 2022.

#### **Actuarial Assumptions:**

The total pension asset in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50 percent

Salary Increases Graded by years of service, from 7.66% at entry to 3.15% after 25

years of service

Discount Rate 6.50% net of plan investment expense. This is composed of an

average inflation rate of 2.50% and real returns of 4.00%

Future COLAs 1.91%

Mortality Rates:

All mortality rates based on Pub-2010 amount-weighted mortality tables, projected generationally with improvement scale MP-2020

Active and Terminated Vested Members:

Teachers, Certified Regents, and Judicial: PubT-2010

Other Class A Members: PubG-2010 Public Safety Members: PubS-2010

Retired Members:

Teachers, Certified Regents, and Judicial Retirees: PubT-2010, 108% of rates above age 65

Other Class A Retirees: PubG-2010, 93% of rates through age 74, increasing by 2% per year until 111% of rates at age 83 and above

Public Safety Retirees: PubS-2010, 102% of rates at all ages

Beneficiaries:

PubG-2010 contingent survivor mortality table

Disabled Members:

Public Safety: PubS-2010 disabled member mortality table Others: PubG-2010 disabled member mortality table

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period of July 1, 2016 to June 30, 2022.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2023 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Public Equity	56.3%	3.8%
Investment Grade Debt High Yield Debt	22.8% 7.0%	1.7% 2.7%
Real Estate Cash	12.0% 1.9%	3.5% 0.8%
Total	100%	

### **Discount Rate:**

The discount rate used to measure the total pension asset was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset.

### Sensitivity of Liability (Asset) to Changes in the Discount Rate:

The following presents the County's proportionate share of net pension asset calculated using the discount rate of 6.50%, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

		Current	
	1%	Discount	1%
	Decrease	Rate	Increase
County's proportionate share of the			
net pension liability (asset)	\$ 2,768,999.84	\$ (13,509.63)	\$ (2,289,071.58)

#### **Pension Plan Fiduciary Net Position:**

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

### 9. JOINT VENTURES

The County participates in a joint venture, known as the Western South Dakota Juvenile Services Center Joint Powers Agreement, formed for the purpose of providing juvenile detention services to member counties.

The members of the joint venture and their relative percentage of participation are as follows:

Pennington County	57%
Meade County	15%
Lawrence County	13%
Butte County	5%
Custer County	5%
Fall River County	4%
Harding County	1%

The joint venture's governing board is composed of one county commissioner from each county. The board is responsible for adopting the budget and setting service fees at a level adequate to fund the adopted budget.

The County retains no equity in the Net Position of the joint venture but does have a responsibility to fund deficits of the joint venture in proportion to the relative participation described above.

Separate financial statements for this joint venture are available from the Pennington County Auditor's Office.

#### SIGNIFICANT CONTINGENCIES – LITIGATION

At December 31, 2023, the County was involved in several lawsuits. No determination can be made at this time regarding the potential outcome of these lawsuits. However, as discussed in the Risk Management note, the County has liability coverage for itself and its employees with South Dakota Public Assurance Alliance. Therefore, no material effects are anticipated to the County as a result of the potential outcome of these lawsuits.

#### 11. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2023, the County managed its risks as follows:

### Employee Health Insurance:

The County is a member of the Iowa Laborers District Council Health and Welfare Trust Fund. This is a public entity risk pool currently operating as a common risk management and insurance program for members of Laborers International Union of North America. The County pays a monthly premium to the pool to provide health insurance coverage for its employees. The pool purchases reinsurance coverage with the premiums it receives from the members.

### **Liability Insurance:**

The County joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information and to obtain lower costs for that coverage. The County's responsibility is to promptly report to and cooperate with the SDPAA to resolve any incident which could result in a claim being made by or against the County. The County pays a Members' Annual Operating Contribution, to provide liability coverage detailed below, under a claims-made policy and the premiums are accrued based on the ultimate cost of the experience to date of the SDPAA member, based on their exposure or type of coverage. The County pays an annual premium to the pool to provide coverage for: general liability including public officials, law enforcement liability, automobile liability, cyber, automobile damage, property damage, mobile equipment, electronic data processing equipment, employee dishonesty, earth movement, flood, and boiler damage.

Effective October 5, 2021, the SDPAA adopted a new policy on member departures. Departing members will no longer be eligible for any partial refund of the calculated portion of their contributions which was previously allowed. The prior policy provided the departing member with such a partial refund because the departing member took sole responsibility for all claims and claims expenses whether reported or unreported at the time of their departure from the SDPAA. With such partial refund being no longer available, the SDPAA will now assume responsibility for all reported claims of a departing member pursuant to the revised IGC.

The County carries a \$25,000 deductible for the Law Enforcement Liability, \$5,000 deductible for employment related claims, \$100,000 deductible for cyber coverage, \$250 deductible for vehicle comprehensive coverage, \$500 deductible for collision and property damage (real, personal, mobile equipment, and electronic data processing hardware), \$500, \$2,500, or \$25,000 deductible for boiler breakdown, and \$10,000 deductible for earth movement and flood.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

### Worker's Compensation:

The County joined the South Dakota Municipal League Worker's Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The County's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The County pays an annual premium, to provide worker's compensation coverage for its employees, under a self-funded program and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

### **Unemployment Benefits:**

The County has elected to be self-insured and retain all risk for liabilities resulting from claims for unemployment benefits.

During the two years ended December 31, 2023, one claim was filed for unemployment benefits. This claim resulted in the payment of benefits in the amount of \$155.03. Since December 31, 2023, no claims have been filed and none are anticipated in the next fiscal year.

### BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND

For the Year Ended December 31, 2023

		Budgeted	l Amoi	unts			Variance with Final Budget	
	-	Original	AIIIO	Final	Ad	ctual Amounts	Positive (Negativ	e)
_								
Revenues: Taxes:								
General Property TaxesCurrent	\$	3,151,755.00	\$	3,151,755.00	\$	3,177,348.11	\$ 25,593.	11
General Property TaxesDelinquent	Ψ	58,000.00	Ψ	58,000.00	Ψ	32,767.42	(25,232.	
Penalties and Interest		9,000.00		9,000.00		2,224.20	(6,775.	,
Telephone Tax (Outside)		225.00		225.00		92.65	(132.3	35)
Mobile Home Tax		400.00		400.00		761.61	361.	
Licenses and Permits		12,300.00		12,300.00		14,075.00	1,775.	00
Intergovernmental Revenue:		0.00		000 507 04		004 000 00	4.470	45
Federal Grants Federal Payments in Lieu of Taxes		0.00 770,000.00		693,507.21 852,546.00		694,680.66 852,546.00	1,173.	45 00
State Grants		0.00		59,482.01		59,482.01		00
State Shared Revenue:		0.00		00, 102.01		00, 102.01	0.	00
Bank Franchise		14,000.00		14,000.00		12,751.95	(1,248.	05)
Court Appointed Attorney/Public Defender		7,000.00		7,000.00		0.00	(7,000.	,
Abused and Neglected Child Defense		3,000.00		3,000.00		0.00	(3,000.	00)
Telecommunications Gross Receipts Tax		0.00		12,821.27		15,705.61	2,884.	
Motor Vehicle 1/4%		2,700.00		2,700.00		2,677.98	(22.	
Liquor Tax Reversion (25%)		4,200.00		42,901.18		42,901.18		00
Other Payments in Lieu of Taxes		5,400.00		5,400.00		5,149.95	(250.	U5)
Charges for Goods and Services: General Government:								
Treasurer's Fees		50,550.00		54,145.67		39,706.17	(14,439.	50)
Register of Deeds' Fees		165,100.00		165,100.00		133,419.97	(31,680.	,
Legal Services		80,500.00		80,500.00		66,341.87	(14,158.	,
Clerk of Courts Fees		8,500.00		8,500.00		7,379.33	(1,120.	67)
Other Fees		274,240.00		274,240.00		285,246.09	11,006.	09
Public Safety:								
Law Enforcement		152,750.00		152,750.00		162,846.14	10,096.	
Prisoner Care Other		18,500.00		54,616.25		60,632.32	6,016.	
Health and Welfare:		0.00		0.00		1,080.00	1,080.	JU
Economic Assistance:								
Poor Lien Recoveries		600.00		600.00		518.54	(81.4	46)
Veterans Service Officer		2,812.00		2,812.00		2,812.50	•	50
Health Assistance:								
Women, Infants and Children		6,500.00		6,500.00		5,984.40	(515.	60)
Conservation of Natural Resources		10,500.00		28,045.52		25,660.52	(2,385.	00)
Fines and Forfeits:								
Costs		10,000.00		20,618.39		23,116.78	2,498.3	
Forfeits Miscellaneous Revenue:		0.00		5,000.00		5,000.00	0.0	00
Investment Earnings		110,000.00		310,720.78		195,692.50	(115,028.	28)
Rent		1,200.00		1,200.00		1,200.00	, ,	00
Contributions and Donations		1,500.00		1,500.00		1,500.00		00
Refund of Prior Year's Expenditures		3,000.00		37,169.76		37,169.76	0.0	00
Other		500.00		19,819.77		22,568.82	2,749.	
Total Revenues		4,934,732.00		6,148,875.81		5,991,040.04	(157,835.	77)
Expenditures:								
General Government:								
Legislative:								
Board of County Commissioners		129,624.00		167,327.42		167,327.42	0.0	00
Contingency		150,000.00		150,000.00				
Amount Transferred				(150,000.00)				00
Elections		38,639.00		38,639.00		38,021.84	617.	
Judicial System		10,000.00		10,000.00		8,951.55	1,048.	45
Financial Administration: Auditor		220 222 00		220 922 00		210 624 42	2 100	E0
Treasurer		320,823.00 314,865.00		320,823.00 314,865.00		318,624.42 304,191.02	2,198. 10,673.	
Legal Services:		J 17,000.00		014,000.00		557,131.02	10,073.	
State's Attorney		250,558.00		264,428.59		264,428.59	0.0	00
Court Appointed Attorney		190,000.00		293,634.27		293,634.27		00
Abused and Neglected Child Defense		20,000.00		27,296.90		27,296.90	0.0	00
Other Legal Services		5,965.00		5,965.00		5,964.76	0.3	24
		//3						

### SUPPLEMENTARY INFORMATION

## FALL RIVER COUNTY BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND

For the Year Ended December 31, 2023 (Continued)

	Budgeted	I Amounts		Variance with Final Budget	
	Original	Final	Actual Amounts	Positive (Negative)	
Other General Government:					
General Government Building	305,806.00	305,806.00	300,359.74	5,446.26	
Director of Equalization	340,962.00	340,962.00	306,334.83	34,627.17	
Register of Deeds	202,218.00	202,218.00	189,365.55	12,852.45	
Veterans Service Officer	65,500.00	65,500.00	64,093.07	1,406.93	
Predatory Animal	4,182.00	4,182.00	4,181.86	0.14	
Geographic Information System	78,179.00	80,295.29	80,295.29	0.00	
Information Technology	151,200.00	188,059.95	165,496.51	22,563.44	
Public Safety:	. ,	,	,	,	
Law Enforcement:					
Sheriff	753,718.00	929,264.29	929,264.29	0.00	
County Jail	845,926.00	892,127.16	892,127.16	0.00	
Coroner	26,425.00	26,425.00	13,875.82	12,549.18	
Juvenile Detention	10,000.00	42,860.00	33,860.00	9,000.00	
Other Law Enforcement	5,500.00	25,230.39	25,230.39	0.00	
Protective and Emergency Services:	0,000.00	20,200.00	20,200.00	0.00	
Communication Center	7,000.00	7,000.00	6,923.73	76.27	
Other Protective and Emergency	1,300.00	1,300.00	902.30	397.70	
Health and Welfare:	1,500.00	1,300.00	902.30	337.70	
Economic Assistance:					
	5.000.00	5,600.00	6.500.00	(900.00)	
Support of Poor	5,000.00	5,600.00	6,500.00	(900.00)	
Health Assistance:	74 004 00	74 004 00	47.040.00	00 000 04	
County Nurse	74,281.00	74,281.00	47,342.66	26,938.34	
Social Services:					
Care of Aged	19,300.00	19,300.00	19,300.00	0.00	
Domestic Abuse	0.00	3,675.39	3,675.39	0.00	
Other	14,500.00	14,500.00	13,000.00	1,500.00	
Mental Health Services:					
Mentally III	20,000.00	20,000.00	12,121.45	7,878.55	
Drug Abuse	14,000.00	14,492.99	14,367.14	125.85	
Mental Health Centers	7,500.00	7,500.00	7,500.00	0.00	
Mental Illness Board	30,000.00	30,000.00	26,794.41	3,205.59	
Culture and Recreation:					
Culture:					
Public Library	29,000.00	29,000.00	29,000.00	0.00	
Historical Museum	6,000.00	6,000.00	6,000.00	0.00	
Recreation:					
County Fair	3,000.00	3,000.00	3,000.00	0.00	
Senior Center	8,100.00	8,100.00	8,100.00	0.00	
Conservation of Natural Resources:					
Soil Conservation:					
County Extension	65,865.00	65,865.00	54,533.94	11,331.06	
Soil Conservation Districts	20,000.00	20,000.00	20,000.00	0.00	
Weed Control	148,842.00	193,758.24	193,758.24	0.00	
Urban and Economic Development:		,	,	****	
Economic Development:					
Tourism, Industrial or Recreational Development	13,495.00	13,495.00	13,495.00	0.00	
Intergovernmental Expenditures	0.00	41,630.64	41,630.64	0.00	
Payments to Local Education Agencies	0.00	85,254.60	85,254.60	0.00	
,	4,707,273.00	5,209,662.12	5,046,124.78	163,537.34	
Total Expenditures	4,707,273.00	5,209,002.12	5,040,124.76	103,537.34	
Excess of Revenues Over (Under) Expenditures	227,459.00	939,213.69	944,915.26	5,701.57	
Other Financing Sources (Uses):					
Transfers In	0.00	0.00	5,359.37	5,359.37	
Transfers Out	(463,724.00)	(485,459.74)	(485,459.74)	0.00	
Insurance Proceeds	2,000.00	185,995.03	185,995.03	0.00	
Total Other Financing Sources (Uses)	(461,724.00)	(299,464.71)	(294,105.34)	5,359.37	
Net Change in Fund Balance	(234,265.00)	639,748.98	650,809.92	11,060.94	
Fund Balance - Beginning	5,316,738.17	5,316,738.17	5,316,738.17	0.00	
FUND BALANCE - ENDING	\$ 5,082,473.17	\$ 5,956,487.15	\$ 5,967,548.09	\$ 11,060.94	
	, 0,00=,110.11	, 0,000,101.10	, 0,00.,010.00	, .,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	

### BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS ROAD AND BRIDGE FUND

For the Year Ended December 31, 2023

Variance with

	Budgeted Amounts						Final Budget			
		Original		Final	Ac	tual Amounts		tive (Negative)		
Revenues:										
Taxes:										
General Property TaxesCurrent	\$	297,879.00	\$	297,879.00	\$	303,180.53	\$	5,301.53		
General Property TaxesDelinquent		2,900.00		2,900.00		3,579.68		679.68		
Penalties and Interest		700.00		700.00		7.67		(692.33)		
Mobile Home Tax		0.00		0.00		95.73		95.73		
Wheel Tax		120,000.00		120,000.00		112,984.03		(7,015.97)		
Intergovernmental Revenue:				·		•		,		
Federal Shared Revenue		38,500.00		47,499.90		50,376.01		2,876.11		
State Grants		306,000.00		314,650.82		314,650.82		0.00		
State Shared Revenue:										
Bank Franchise		1,500.00		1,500.00		1,205.98		(294.02)		
Motor Vehicle Licenses		826,000.00		859,572.81		844,929.32		(14,643.49)		
State Highway Fund (former 10% game)		12,488.00		12,488.00		12,487.59		(0.41)		
Energy Minerals Severance Tax		20,000.00		25,875.16		25,875.16		0.00		
Prorate License Fees		42,000.00		49,052.30		49,052.30		0.00		
63 3/4% Mobile Home		25,000.00		35,799.48		35,799.48		0.00		
Secondary Road Remittances		225,000.00		225,000.00		210,535.10	(14,464.90)			
Motor Fuel Tax		4,000.00		4,000.00		4,250.85		250.85		
Charges for Goods and Services:										
General Government:										
Other Fees		0.00		0.00		15.00		15.00		
Public Works:										
Road Maintenance Contract Charges		38,200.00		56,479.36		33,642.79		(22,836.57)		
Miscellaneous Revenue:										
Investment Earnings		0.00		0.00		83,502.45		83,502.45		
Other		0.00		0.00		1,411.12		1,411.12		
Total Revenues		1,960,167.00		2,053,396.83		2,087,581.61		34,184.78		
Expenditures:										
Public Works:										
Highways and Bridges:										
Highways, Roads and Bridges		2,400,074.00		2,426,465.99		2,323,704.35		102,761.64		
Payments to Local Education Agencies		0.00		6,304.56		6,304.56		0.00		
Total Expenditures	-	2,400,074.00		2,432,770.55		2,330,008.91		102,761.64		
Excess of Revenues Over (Under) Expenditures		(439,907.00)		(379,373.72)		(242,427.30)		136,946.42		
Other Financing Sources (Uses):										
Transfers In		150,000.00		150,000.00		150,000.00		0.00		
Insurance Proceeds		0.00		38,609.56		38,609.56		0.00		
Total Other Financing Sources (Uses)		150,000.00		188,609.56		188,609.56		0.00		
Net Change in Fund Balance		(289,907.00)		(190,764.16)		(53,817.74)		136,946.42		
Fund Balance - Beginning		1,989,357.12		1,989,357.12	1,989,357.12		0.00			
FUND BALANCE - ENDING	\$	1,699,450.12	\$	1,798,592.96	\$	1,935,539.38	\$	136,946.42		

### BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS COURTHOUSE BUILDING FUND

For the Year Ended December 31, 2023

	 Budgeted Original	l Amou	ınts Final	Δα	tual Amounts	Fir	riance with nal Budget ive (Negative)
	 Original		I IIIai		ituai Ailioulits	1 0310	ive (ivegative)
Revenues:							
Taxes:							
General Property TaxesCurrent	\$ 137,220.00	\$	137,220.00	\$	134,822.11	\$	(2,397.89)
General Property TaxesDelinquent	1,500.00		1,500.00		2,053.61		553.61
Penalties and Interest	500.00		500.00		101.16		(398.84)
Mobile Home Tax	10.00		10.00		32.18		22.18
Intergovernmental Revenue:							
State Shared Revenue:							
Bank Franchise	900.00		900.00		556.68		(343.32)
Other Payments in Lieu of Taxes	215.00		215.00		224.93		9.93
Miscellaneous Revenue:							
Investment Earnings	 0.00		0.00		66,855.99		66,855.99
Total Revenues	 140,345.00		140,345.00		204,646.66		64,301.66
Expenditures:							
General Government:							
Other General Government:							
General Government Building	 75,000.00		111,902.33		111,902.33		0.00
Net Change in Fund Balance	65,345.00		28,442.67		92,744.33		64,301.66
Fund Balance - Beginning	 1,953,383.49		1,953,383.49		1,953,383.49		0.00
FUND BALANCE - ENDING	\$ 2,018,728.49	\$	1,981,826.16	\$	2,046,127.82	\$	64,301.66

### SUPPLEMENTARY INFORMATION

### FALL RIVER COUNTY

### BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND

For the Year Ended December 31, 2022

Variance with

	Budgeted Amounts							inal Budget
	_	Original		Final	Ac	ctual Amounts		itive (Negative)
Barrana								
Revenues: Taxes:								
General Property TaxesCurrent	\$	3,004,330.00	\$	3,004,330.00	\$	2,950,757.49	\$	(53,572.51)
General Property Taxes - Delinquent	Ψ	41,500.00	Ψ	41,500.00	Ψ	44,538.10	Ψ	3,038.10
Penalties and Interest		10,000.00		10,000.00		14,108.12		4,108.12
Telephone Tax (Outside)		230.00		230.00		47.31		(182.69)
Mobile Home Tax		400.00		400.00		1,257.33		857.33
Tax Deed Revenue		2,000.00		2,000.00		0.00		(2,000.00)
Licenses and Permits		12,800.00		15,800.00		16,205.00		405.00
Intergovernmental Revenue:		,		-,		-,		
Federal Grants		9,000.00		660,961.00		1,336,468.21		675,507.21
Federal Payments in Lieu of Taxes		632,000.00		799,832.00		799,832.00		0.00
State Grants		0.00		31,223.60		36,000.50		4,776.90
State Shared Revenue:								
Bank Franchise		13,000.00		13,000.00		20,170.11		7,170.11
Court Appointed Attorney/Public Defender		7,500.00		7,500.00		0.00		(7,500.00)
Abused and Neglected Child Defense		2,500.00		2,500.00		2,030.06		(469.94)
Telecommunications Gross Receipts Tax		26,000.00		26,000.00		9,940.98		(16,059.02)
Motor Vehicle 1/4%		2,500.00		2,500.00		2,852.49		352.49
Liquor Tax Reversion (25%)		41,000.00		41,000.00		43,718.15		2,718.15
Other Payments in Lieu of Taxes		2,750.00		2,750.00		471.96		(2,278.04)
Charges for Goods and Services:		,		,				( , ,
General Government:								
Treasurer's Fees		45,700.00		45,700.00		44,920.77		(779.23)
Register of Deeds' Fees		145,100.00		145,100.00		160,932.59		15,832.59
Legal Services		90,600.00		90,600.00		62,815.02		(27,784.98)
Clerk of Courts Fees		8,500.00		8,500.00		10,388.98		1,888.98
Other Fees		255,401.00		341,790.00		323,205.34		(18,584.66)
Public Safety:		200, 101.00		011,700.00		020,200.01		(10,001.00)
Law Enforcement		146,200.00		146,200.00		158,903.93		12,703.93
Prisoner Care		17,550.00		17,550.00		20,651.63		3,101.63
Other		0.00		0.00		781.00		781.00
Health and Welfare:		0.00		0.00		701.00		701.00
Economic Assistance:								
Poor Lien Recoveries		1,000.00		1,000.00		400.00		(600.00)
Veterans Service Officer		2,813.00		2,813.00		2,812.50		(0.50)
Health Assistance:		2,013.00		2,013.00		2,012.30		(0.50)
Women, Infants and Children		6,500.00		6,500.00		4,958.45		(1,541.55)
Conservation of Natural Resources		8,000.00		11,900.00		22,623.24		10,723.24
Fines and Forfeits:		0,000.00		11,300.00		22,023.24		10,723.24
Costs		7,500.00		7,500.00		7,434.03		(65.97)
Miscellaneous Revenue:		7,000.00		7,000.00		7,404.00		(00.51)
Investment Earnings		110,000.00		110,000.00		21,243.69		(88,756.31)
Rent		1,000.00		1,000.00		1,350.00		350.00
Contributions and Donations		1,500.00		1,500.00		1,500.00		0.00
Refund of Prior Year's Expenditures		5,000.00		5,000.00		2,798.00		(2,202.00)
Other		5,000.00		16,985.12		36,464.06		19,478.94
Total Revenues		4,664,874.00		5,621,164.72	-	6,162,581.04		541,416.32
Total Neverides		4,004,074.00		5,021,104.72		0,102,301.04		541,410.52
Expenditures:								
General Government:								
Legislative:								
Board of County Commissioners		147,845.00		147,845.00		134,071.66		13,773.34
Contingency		150,000.00		150,000.00		- /		-,
Amount Transferred		,		(150,000.00)				0.00
Elections		78,017.00		78,017.00		70,120.91		7,896.09
Judicial System		10,000.00		10,000.00		8,107.59		1,892.41
Financial Administration:		,		,		2,		.,
Auditor		288,553.00		303,195.58		303.295.60		(100.02)
Treasurer		279,911.00		295,990.27		296,007.78		(17.51)
Legal Services:		2.0,011.00		200,000.21		200,007.70		(17.01)
State's Attorney		230,215.00		257,857.20		257,857.20		0.00
Court Appointed Attorney		190,000.00		255,917.17		255,917.17		0.00
Abused and Neglected Child Defense		20,000.00		21,133.83		21,133.83		0.00
Other Legal Services		1,585.00		5,964.76		5,964.76		0.00
Other Legal Services		1,000.00		3,304.70		5,904.70		0.00
		17						

### SUPPLEMENTARY INFORMATION

## FALL RIVER COUNTY BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND

For the Year Ended December 31, 2022 (Continued)

	Budgeted	I Amounts		Variance with Final Budget		
	Original	Final	Actual Amounts	Positive (Negative)		
Other Conservations						
Other General Government:	260 055 00	205 647 20	205 647 20	0.00		
General Government Building	268,955.00	285,647.39	285,647.39	0.00		
Director of Equalization	323,525.00	323,525.00	282,576.50	40,948.50		
Register of Deeds	180,819.00	180,819.00	167,552.05	13,266.95		
Veterans Service Officer	60,674.00	60,965.04	60,965.04	0.00		
Predatory Animal	4,182.00	4,182.00	4,181.86	0.14		
Geographic Information System	71,562.00	73,266.75	73,163.80	102.95		
Information Technology	140,650.00	140,650.00	115,147.50	25,502.50		
Public Safety:						
Law Enforcement:						
Sheriff	796,155.00	796,155.00	787,696.92	8,458.08		
County Jail	855,840.00	855,840.00	823,606.49	32,233.51		
Coroner	26,425.00	26,425.00	22,460.37	3,964.63		
Juvenile Detention	7,500.00	80,779.58	80,779.58	0.00		
Other Law Enforcement	5,500.00	5,500.00	3,657.24	1,842.76		
Protective and Emergency Services:	3,300.00	3,300.00	0,007.24	1,042.70		
Communication Center	7,000.00	7,000.00	6,067.69	932.31		
Other Protective and Emergency	1,300.00	2,876.11	2,876.11	0.00		
Health and Welfare:						
Economic Assistance:						
Support of Poor	5,000.00	5,000.00	1,903.00	3,097.00		
Health Assistance:						
County Nurse	68,604.00	68,604.00	57,822.65	10,781.35		
Social Services:						
Care of Aged	19,300.00	19,300.00	15,500.00	3,800.00		
Other	14,500.00	14,500.00	13,000.00	1,500.00		
Mental Health Services:	14,000.00	14,000.00	10,000.00	1,500.00		
	20,000,00	20,000,00	10 794 24	9,215.66		
Mentally III	20,000.00	20,000.00	10,784.34	,		
Drug Abuse	14,000.00	14,000.00	14,000.00	0.00		
Mental Health Centers	7,500.00	7,500.00	7,500.00	0.00		
Mental Illness Board	30,000.00	36,410.63	36,410.63	0.00		
Culture and Recreation:						
Culture:						
Public Library	29,000.00	29,000.00	29,000.00	0.00		
Historical Museum	6,000.00	6,000.00	6,000.00	0.00		
Recreation:						
County Fair	2,900.00	2,900.00	2,900.00	0.00		
Senior Center	9,100.00	9,100.00	7,100.00	2,000.00		
Conservation of Natural Resources:	9,100.00	9,100.00	7,100.00	2,000.00		
Soil Conservation:						
	55.050.00	CE 040 75	62.400.05	2 622 02		
County Extension	55,252.00	65,819.75	63,198.85	2,620.90		
Soil Conservation Districts	20,000.00	20,000.00	20,000.00	0.00		
Weed and Pest Control	151,591.00	151,591.00	144,967.43	6,623.57		
Urban and Economic Development:						
Economic Development:						
Tourism, Industrial or Recreational Development	11,760.00	11,760.00	11,760.00	0.00		
Intergovernmental Expenditures	0.00	33,988.16	33,988.16	0.00		
Payments to Local Education Agencies	0.00	79,983.20	79,983.20	0.00		
Total Expenditures	4,610,720.00	4,815,008.42	4,624,673.30	190,335.12		
Excess of Revenues Over (Under) Expenditures	54,154.00	806,156.30	1,537,907.74	731,751.44		
Excess of Revenues Over (Officer) Experialities	34,134.00	000,130.30	1,557,507.74	731,731.44		
Other Financing Sources (Uses):						
• • • •	0.00	307 506 50	0.00	(307 506 50)		
Transfers In	0.00	397,506.50	0.00	(397,506.50)		
Transfers Out	(490,019.00)	(696,519.00)	(675,177.00)	21,342.00		
Insurance Proceeds	2,000.00	76,172.68	76,413.68	241.00		
Total Other Financing Sources (Uses)	(488,019.00)	(222,839.82)	(598,763.32)	(375,923.50)		
Net Change in Fund Balance	(433,865.00)	583,316.48	939,144.42	355,827.94		
Fund Balance - Beginning	4,377,593.75	4,377,593.75	4,377,593.75	0.00		
FUND BALANCE - ENDING	\$ 3,943,728.75	\$ 4,960,910.23	\$ 5,316,738.17	\$ 355,827.94		

### BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS ROAD AND BRIDGE FUND

For the Year Ended December 31, 2022

Revenues: Taxes: General Property TaxesCurrent General Property TaxesDelinquent Penalties and Interest Mobile Home Tax Wheel Tax	\$	Original		Final	Ac	tual Amounts	D:4	
Taxes: General Property TaxesCurrent General Property TaxesDelinquent Penalties and Interest Mobile Home Tax Wheel Tax	\$					tuai / iiiiouiito	Posit	ive (Negative)
Taxes: General Property TaxesCurrent General Property TaxesDelinquent Penalties and Interest Mobile Home Tax Wheel Tax	\$							
General Property TaxesCurrent General Property TaxesDelinquent Penalties and Interest Mobile Home Tax Wheel Tax	\$							
General Property TaxesDelinquent Penalties and Interest Mobile Home Tax Wheel Tax	Ψ	284,000.00	\$	284,000.00	\$	279,930.11	\$	(4,069.89)
Penalties and Interest Mobile Home Tax Wheel Tax		4,650.00	Ψ	4,650.00	Ψ	3,259.69	Ψ	(1,390.31)
Mobile Home Tax Wheel Tax		700.00		700.00		1,023.85		323.85
Wheel Tax		0.00		0.00		45.00		45.00
		120,000.00		120,000.00		120,835.61		835.61
Intergovernmental Povenue:		120,000.00		120,000.00		120,033.01		033.01
Intergovernmental Revenue: Federal Shared Revenue		24 200 00		42.070.22		42.070.22		0.00
		31,200.00		43,979.22		43,979.22		0.00
State Grants		1,200,000.00		1,265,357.29		1,262,071.00		(3,286.29)
State Shared Revenue:		4 000 00		4 000 00		4 000 00		000.00
Bank Franchise		1,300.00		1,300.00		1,960.68		660.68
Motor Vehicle Licenses		810,000.00		810,000.00		843,310.90		33,310.90
State Highway Fund (former 10% game)		12,488.00		12,488.00		12,487.59		(0.41)
Energy Minerals Severance Tax		7,000.00		18,768.85		40,954.10		22,185.25
Prorate License Fees		42,000.00		42,000.00		47,381.25		5,381.25
63 3/4% Mobile Home		17,000.00		56,018.19		59,760.70		3,742.51
Secondary Road Remittances		205,000.00		315,291.80		218,683.14		(96,608.66)
Motor Fuel Tax		7,000.00		7,000.00		4,199.31		(2,800.69)
Charges for Goods and Services: Public Works:								
Road Maintenance Contract Charges Miscellaneous Revenue:		15,000.00		31,898.51		154,587.36		122,688.85
Investment Earnings		0.00		0.00		12,780.18		12,780.18
Other		0.00		48,336.17		48,411.17		75.00
Total Revenues		2,757,338.00		3,061,788.03		3,155,660.86		93,872.83
Expenditures:								
Public Works:								
Highways and Bridges:								
Highways, Roads and Bridges		3,082,631.00		4,683,057.95		4,683,057.95		0.00
Payments to Local Education Agencies		0.00		7,898.68		7,898.68		0.00
Total Expenditures	-	3,082,631.00		4,690,956.63	-	4,690,956.63	-	0.00
Total Experiations		3,002,031.00		4,000,000.00		4,030,330.03	-	0.00
Excess of Revenues Over (Under) Expenditures		(325,293.00)		(1,629,168.60)		(1,535,295.77)		93,872.83
Other Financing Sources (Uses):								
Transfers In		0.00		206,500.00		206,500.00		0.00
Sale of County Property		130,000.00		140,100.00		140,100.00		0.00
Total Other Financing Sources (Uses)		130,000.00		346,600.00		346,600.00		0.00
Net Change in Fund Balance		(195,293.00)		(1,282,568.60)		(1,188,695.77)		93,872.83
Fund Balance - Beginning		3,178,052.89		3,178,052.89		3,178,052.89		0.00
FUND BALANCE - ENDING	\$	2,982,759.89	\$	1,895,484.29	\$	1,989,357.12	\$	93,872.83

### BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS COURTHOUSE BUILDING FUND

For the Year Ended December 31, 2022

		Budgeted	l Amou	ınts				riance with nal Budget
		Original		Final	Ac	tual Amounts	Posit	ive (Negative)
Revenues: Taxes:								
General Property TaxesCurrent	\$	131.180.00	\$	131,180.00	\$	128.658.05	\$	(2,521.95)
General Property TaxesDelinquent	•	2,850.00	•	2,850.00	,	1,962.72	*	(887.28)
Penalties and Interest		600.00		600.00		622.51		22.51
Mobile Home Tax		10.00		10.00		54.82		44.82
State Shared Revenue:								
Bank Franchise		600.00		600.00		902.22		302.22
Other Payments in Lieu of Taxes		100.00	100.00		20.59			(79.41)
Miscellaneous Revenue:								
Investment Earnings		0.00		0.00		9,425.96		9,425.96
Total Revenues		135,340.00		135,340.00		141,646.87		6,306.87
Expenditures: General Government: Other General Government:								
General Government Building		75,000.00		75,000.00		50,466.48		24,533.52
Net Change in Fund Balance		60,340.00		60,340.00		91,180.39		30,840.39
Fund Balance - Beginning		1,862,203.10		1,862,203.10		1,862,203.10		0.00
FUND BALANCE - ENDING	\$	1,922,543.10	\$	1,922,543.10	\$	1,953,383.49	\$	30,840.39

### FALL RIVER COUNTY NOTES TO THE SUPPLEMENTARY INFORMATION

Schedules of Budgetary Comparisons for the General Fund and for each major Special Revenue Fund with a legally required budget

### Note 1. <u>Budgets and Budgetary Accounting:</u>

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- Between the fifteenth and thirtieth days of July in each year the Board of County Commissioners prepares and files with the County Auditor a provisional budget for the following year, containing a detailed estimate of cash balances, revenues, and expenditures.
- 2. Prior to the first Tuesday in September in each year a notice of budget hearing is published once each week for two successive weeks, and the text of the provisional budget is published with the first publication.
- 3. The Board of County Commissioners holds a meeting for the purpose of considering the provisional budget on or prior to the first Tuesday in September in each year. Such hearings must be concluded by October first. Changes made to the provisional budget are entered at length in the minutes of the Board of County Commissioners.
- 4. Before October first of each year the Board of County Commissioners adopts an annual budget for the ensuing year. The adopted budget is filed in the office of the County Auditor.
- 5. After adoption by the Board of County Commissioners, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 7.
- 6. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5 percent of the total county budget.
- 7. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
- 8. Unexpended appropriations lapse at year end unless encumbered by resolution of the Board of County Commissioners.
- 9. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds.

#### SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)

#### South Dakota Retirement System

\*Last 10 Fiscal Years

	 **2023	 **2022	 **2021	 **2020	 **2019	 **2018	 **2017	 **2016	 **2015	 **2014
County's proportion of the net pension liability (asset)	0.138412%	0.145615%	0.126516%	0.121100%	0.120031%	0.120232%	0.118692%	0.117460%	0.116514%	0.117936%
County's proportionate share of net pension liability (asset)	\$ (13,510)	\$ (13,762)	\$ (968,896)	\$ (5,259)	\$ (12,720)	\$ (2,804)	\$ (10,771)	\$ 396,767	\$ (494,170)	\$ (849,677)
County's covered-employee payroll	\$ 3,431,463	\$ 3,372,393	\$ 2,798,329	\$ 2,567,933	\$ 2,476,056	\$ 2,418,569	\$ 2,349,811	\$ 2,175,142	\$ 2,033,552	\$ 1,983,711
County's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	0.39%	0.41%	34.62%	0.20%	0.51%	0.12%	0.46%	18.24%	24.30%	42.83%
Plan fiduciary net position as a percentage of the total pension liability (asset)	100.10%	100.10%	105.52%	100.04%	100.09%	100.02%	100.10%	96.89%	104.10%	107.30%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability (asset) which is 6/30.

<sup>\*\*</sup> The amounts presented are for Oglala Lakota County and Fall River County combined as South Dakota Retirement System does not accumulate the percentages for each County separately.

## FALL RIVER COUNTY NOTES TO THE SUPPLEMENTARY INFORMATION Schedule of the Proportionate Share of the Net Pension Liability (Asset)

### **Changes from Prior Valuation**

The June 30, 2023, Actuarial Valuation reflects no changes to the plan provisions or actuarial methods and one change to the actuarial assumptions from the June 30, 2022, Actuarial Valuation.

The details of the changes since the last valuation are as follows.

### **Benefit Provision Changes**

During the 2023 Legislative Session no significant SDRS benefit changes were made and emergency medical services personnel prospectively became Class B Public Safety members.

### **Actuarial Method Changes**

No changes in actuarial methods were made since the prior valuation.

### **Actuarial Assumption Changes**

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0% and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%.

As of June 30, 2022 the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (2.25%) was less than 100% and the July 2023 SDRS COLA was limited to a restricted maximum of 2.10%. For the June 30, 2022, Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA assumption of 2.10%.

As of June 30, 2023 the FVFR assuming future COLAs equal to the baseline COLA assumption of 2.25% is again less than 100% and the July 2024 SDRS COLA is limited to a restricted maximum of 1.91%. The July 2024 SDRS COLA will equal inflation, between 0% and 1.91%. For this June 30, 2023 Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA of 1.91%.

Actuarial assumptions are reviewed for reasonability annually and reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2027 Actuarial Valuation and any recommended changes approved by the Board of Trustees are anticipated to be first implemented in the June 30, 2027 Actuarial Valuation.

## SUPPLEMENTARY INFORMATION FALL RIVER COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Two Years Ended December 31, 2023

Federal Grantor/Pass-Through Grantor Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Passed-Through to Subrecipients	Total Federal Expenditures 2022	Total Federal Expenditures 2023
Forest Service Schools and Roads Cluster: US Department of Agriculture - Direct Programs: Schools and Roads - Grants to Counties (Note 3)	10.666		\$	\$ 11,283.82	\$ 9,006.51
US Department of Agriculture - Pass-Through Programs: SD State Auditor, Schools and Roads - Grants to States (Note 3)	10.665		74,064.90	70,130.00	77,999.80
Total for Schools and Roads Cluster			74,064.90	81,413.82	87,006.31
Other Programs: US Department of Agriculture - Direct Programs: Forest Service, National Forest Dependent Rural Communities	10.670				11,995.28
US Department of Agriculture - Pass-Through Programs: SD Department of Agriculture and Natural Resources,		2022-WPC-01, 2022-WPC-02,			
Cooperative Forestry Assistance	10.664	2023-WPC-001, 2023-WPC-002, 2023-BILIP-02, 2023-BILIP-03		4,776.90	6,173.45
Total US Department of Agriculture			74,064.90	86,190.72	105,175.04
US Department of Interior - Direct Programs: Bureau of Land Management, Payments in Lieu of Taxes (Note 3)	15.226			799,832.00	852,546.00
Total US Department of the Interior	10.220		0.00	799,832.00	852,546.00
US Department of Transportation - Pass-Through Programs: SD Department of Transportation,			0.00	733,032.00	652,546.00
Interagency Hazardous Materials Public Sector Training and Planning Grants	20.703			4,000.00	1,000.00
Total US Department of Transportation			0.00	4,000.00	1,000.00
US Department of Treasury - Direct Programs: COVID-19 Coronavirus State and Local Fiscal Recovery Funds (Note 4) COVID-19 Local Assistance and Tribal Consistency Fund (Note 4)	21.027 21.032			79,151.31 684,507.21	984,132.69 684,507.21
Total US Department of Treasury			0.00	763,658.52	1,668,639.90
US General Services Administration - Pass-Through Programs: SD Federal Property Agency, Donation of Federal Surplus Personal Property (Note 5)	39.003			616.23	1,648.46
Total US General Services Administration			0.00	616.23	1,648.46
US Elections Assistance Commission - Pass-Through Programs: SD Secretary of State, Help America Vote Act Requirements Payments	90.401				9,000.00
Total US Elections Assistance Commission			0.00	0.00	9,000.00
US Department of Health and Human Services - Pass-Through Programs: SD Department of Health, Public Health Emergency Preparedness	93.069				3,500.61
Total US Department of Health and Human Services			0.00	0.00	3,500.61
US Department of Homeland Security - Pass-Through Programs: SD Department of Public Safety - Office of Emergency Management, Emergency Management Performance Grants Homeland Security Grant Program	97.042 97.067	HLS-2021-Fall River Co EM-00232		37,110.87	44,614.65 50,880.00
Total US Department of Homeland Security			0.00	37,110.87	95,494.65
GRAND TOTAL			\$ 74,064.90	\$ 1,691,408.34	\$ 2,737,004.66

#### Note 1: Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of the County under programs of the federal government for the year ended December 31, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

#### Note 2: Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The County has elected to not use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### Note 3: Federal Reimbursement

Federal reimbursements are not based upon specific expenditures. Therefore, the amounts reported here represent cash received rather than federal expenditures.

#### Note 4: Major Federal Financial Assistance Program

This represents a Major Federal Financial Assistance Program.

### Note 5: Federal Surplus Property

The amount reported represents 23.3% of the original acquisition cost of the federal surplus property received by the County.